

## Message Text

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PAGE 01 STATE 087126  
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY NEA:MSTERNER:DEF  
APPROVED BY NEA:MSTERNER  
NEA:ALATHERTON JR.  
S/S-O:LFLEISCHER  
NSC:WQUANDT

-----114522 050228Z /61

O 050207Z APR 78 ZFF6  
FM SECSTATE WASHDC  
TO AMEMBASSY CAIRO IMMEDIATE  
INFO AMEMBASSY TEL AVIV IMMEDIATE

S E C R E T STATE 087126

NODIS

E.O. 11652: GDS

TAGS: EGY, IS

SUBJECT: KAMEL'S CONCERN ABOUT "AMERICAN PLAN" FOR WEST  
BANK/GAZA.

REF: CAIRO 9861, STATE 77941

1. "IDEAS" GIVEN TO KAMEL BY GHORBAL ARE SAME ONES RE-  
FERRED TO IN PARAS 2 AND 3 OF SECOND REFTEL. AS THAT MES-  
SAGE NOTES, PRESIDENT DISCUSSED THEM WITH SADAT AT CAMP  
DAVID AND SECRETARY AUTHORIZED ATHERTON AND SAUNDERS TO  
BRIEF GHORBAL ORALLY ABOUT THEM.

2. WE DO NOT WANT TO PRESENT OUR IDEAS ON THE WEST BANK  
AND GAZA TO GOE IN GREATER DETAIL AT THIS TIME. THIS  
MAY WELL BE STEP WE WILL WISH AT SOME POINT TO TAKE, BUT IF  
WE DO WE WILL WANT TO DO IT PERSONALLY WITH SADAT, BOTH  
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BECAUSE IT WAS SADAT WITH WHOM PRESIDENT SKETCHED OUT THESE  
IDEAS, BUT ALSO BECAUSE SADAT IS MORE LIKELY TO BE RECEP-  
TIVE TO THEM AND TO HAVE CLEARER PICTURE OF THE  
NEGOTIATING POSSIBILITIES. AT THE SAME TIME, HOWEVER, WE  
BELIEVE IT IMPORTANT TO GO BACK TO KAMEL TO CALM DOWN HIS  
CONCERNS AND TO CLARIFY MISCONCEPTIONS THAT SEEM TO HAVE  
BEEN CAUSED BY GHORBAL'S BRIEFING TO HIM ABOUT OUR IDEAS.

WE WANT TO REASSURE KAMEL THAT BEFORE TAKING ANY MAJOR STEP  
ON THE NEGOTIATING FRONT, WE WOULD CONSULT WITH GOE AND

GIVE IT PLENTY OF TIME TO REACT TO OUR IDEAS. PLEASE  
ASK TO SEE HIM NEXT FEW DAYS AND MAKE FOLLOWING POINTS:

-- "IDEAS" WHICH HE QUERIED YOU ABOUT ARE SAME ONES  
PRESIDENT DISCUSSED WITH SADAT AT CAMP DAVID.

-- WE ARE SORRY IF GHORBAL CONVEYED IMPRESSION TO KAMEL  
THAT WE WERE ABOUT TO LAUNCH AN AMERICAN PROPOSAL WITHOUT  
VERY FULL AND CLOSE CONSULTATION WITH GOE. SUCH IS NOT  
THE CASE. AS KAMEL KNOWS WE HAVE BEEN URGING ISRAELIS TO  
MODIFY THE BEGIN PLAN IN CERTAIN IMPORTANT RESPECTS TO  
MAKE IT MORE ACCEPTABLE AS A BASIS FOR EVENTUAL NEGOTIA-  
TIONS ON THE WEST BANK AND GAZA. WHEN SADAT WAS AT CAMP  
DAVID PRESIDENT WANTED HIM TO KNOW DIRECTION OF OUR THINK-  
ING AND TO HAVE GENERAL IDEA OF PARAMETERS WITHIN WHICH  
WE BELIEVED WEST BANK/GAZA ARRANGEMENTS MIGHT BE NEGOTIATED.

-- ONE POINT, HOWEVER, AS RELAYED BY GHORBAL TO KAMEL  
SEEMS TO HAVE COME THROUGH IN DISTORTED FASHION AND WE  
WOULD LIKE TO BE SURE THERE IS NO MISUNDERSTANDING. THIS  
HAS TO DO WITH KAMEL'S CONCERN THAT "NOTHING IS SAID IN  
OUR IDEAS ABOUT THE PALESTINIAN RIGHT OF SELF-DETERMINA-  
TION." AS PRESIDENT'S ASWAN STATEMENT MADE CLEAR, OUR  
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CONCEPTION IS THAT ANY SETTLEMENT FOR THE WEST BANK/GAZA  
MUST ENABLE THE PALESTINIANS TO PARTICIPATE IN THE DETER-  
MINATION OF THEIR OWN FUTURE. AS THIS PRINCIPLE MIGHT BE  
TRANSLATED INTO MORE CONCRETE ARRANGEMENTS, OUR THINKING  
IS THAT THERE SHOULD BE PALESTINIAN REPRESENTATIVES PAR-  
TICIPATING IN THE NEGOTIATIONS LEADING TO A SETTLEMENT FOR  
THESE AREAS AS WELL AS SOME MECHANISM BY WHICH THE TERMS  
OF ANY FINAL SETTLEMENT CAN BE APPROVED BY THE PALESTINIAN  
POPULATION.

-- WHILE GETTING AGREEMENT ON A DECLARATION OF PRINCIPLES  
REMAINS PRIMARY FOCUS OF OUR ATTENTION, IT HAS BECOME IN-  
CREASINGLY APPARENT THAT ACHIEVING SOME MEASURE OF UNDER-  
STANDING AMONG PARTIES ON WEST BANK/GAZA/PALESTINIAN  
ISSUES REMAINS KEY TO PROBLEM OF BROADENING NEGOTIATIONS  
AND MAY EVEN BE NECESSARY TO ACHIEVE AGREEMENT ON DECLARA-  
TION OF PRINCIPLES. WE HAVE THEREFORE SOUGHT TO GET  
EGYPTIANS AND ISRAELIS THINKING IN CONCRETE AND DETAILED  
TERMS ABOUT ARRANGEMENTS THAT MIGHT REALISTICALLY BE NEGO-  
TIATED FOR WEST BANK/GAZA/PALESTINIAN ASPECT--IN EFFECT  
TO LOOK AHEAD TO NEXT ITEM ON POLITICAL COMMITTEE AGENDA.  
THIS HAS BEEN REASON FOR OUR SUGGESTION TO GOE THAT IT

DEVELOP ITS OWN IDEAS FOR WEST BANK/GAZA AS COUNTER-PRO-  
POSAL TO BEGIN'S "SELF-RULE" PLAN.

-- WE WANT TO ASSURE KAMEL THAT THE U.S. WILL CONSULT  
CLOSELY WITH GOE BEFORE ANY MAJOR STEP IS TAKEN BY US ON  
THE NEGOTIATING FRONT.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, PEACE, WEST BANK, GAZA, GOVERNMENT REACTIONS, CAT-B  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 05 apr 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE087126  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** MSTERNER:DEF  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Litigation Code IDs:**  
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**Message ID:** b9faedb5-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN NODS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** NODIS  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** NODIS  
**Reference:** 78 CAIRO 9861, 78 STATE 77941  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 03 aug 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3064438  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** KAMEL'S CONCERN ABOUT "AMERICAN PLAN" FOR WEST BANK/GAZA  
**TAGS:** PGOV, IS, XF, EG, US  
**To:** CAIRO TEL AVIV  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/b9faedb5-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014